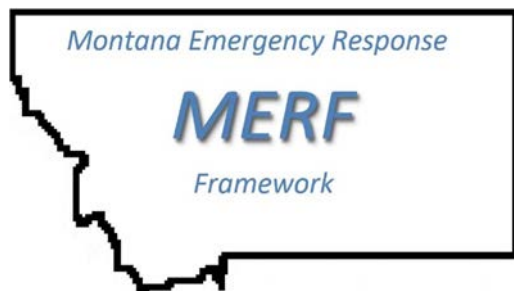


Emergency
Support
Function

2016

Annex # 13
Public Safety & Security



Authorization & Concurrence:

This Annex is considered operational and serves as a guide for rendering assistance whenever the **Montana Emergency Response Framework** (MERF) is activated. It supersedes all previous editions.

Approved: //S//Tim Fox _____
Attorney General

Date: _____

Original Document on file with DES.

Record of Concurrence

When assistance is requested by the Montana Department of Justice (DOJ), the following agencies have concurred to provide the role of supporting the DOJ in rendering assistance to state, local, and tribal jurisdictions within the State of Montana during an emergency, disaster, or incident whenever ESF #13 is activated:

Support Agencies	Authorized Representative	Date of Concurrence
Justice – DCI	Bryan Lockerby Administrator	July 2015
Justice – DCI	John Strandell Investigations Bureau Chief	July 2015
Justice – MHP	Tom Butler Colonel	July 2015
Justice – Gambling Control	Dave Jeseritz Investigations Bureau Chief	July 2015
Fish, Wildlife and Parks	Jim Kropp Enforcement Chief	July 2015
Transportation	Dan Moore Enforcement Chief	July 2015
Livestock – Brands Enforcement	John Grainger Administrator	July 2015
Military Affairs – JDOMS, JFHQ-MT	TJ Hull Colonel	July 2015

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Section I: Agencies

Coordinating Agency:

Montana Disaster & Emergency Services

Primary Agency:

Montana Department of Environmental Quality

Support Agencies:

Montana Department of Public Health & Human Services

Montana Department of Transportation

Montana Department of Military Affairs

Montana Department of Justice

Montana Department of Agriculture

Montana Fish, Wildlife, & Parks

Montana Department of Natural Resources & Conservation

Montana State HazMat Incident Response Team

Montana Rail Link HazMat Team

Private HazMat Cleanup Companies

Section II: Purpose & Scope

Purpose:

This Montana Department of Department of Justice (DOJ Emergency Support Function #13 Public Safety and Security (ESF#13) Plan is written as a provisional planning document for the DOJ Emergency Operations Plan (EOP) to meet the emergency response and recovery requirements assigned by the State through the Montana Emergency Response Framework (MERF), maintained by the Montana Disaster Emergency Services (DES). This plan is supported by other EOP annexes, standard operating procedures (SOP), guides, and other planning elements.

Scope:

This annex provides guidance and information to coordinate support for local, tribal, state, and volunteer organizations to address the delivery of public safety and security to assist Montanans threatened by potential or actual disasters. Although DOJ is the primary coordinating agency for ESF#13, its activities are heavily dependent on the resources and services offered by other partners.

The emphasis of this plan is to provide a framework for addressing temporary and short-term support to public safety and security operations for emergencies and disasters. DOJ is not capable of providing all of the services defined under ESF#13, but rather coordinates assistance with providing those prescribed needs of an emergency or disaster. This plan does not define or supplant any emergency operating procedures or responsibilities for any other agency or organization, including the support agencies defined in the MERF and here-in.

The development of this plan is governed by the principle of all-hazards planning, pertains only to DOJ, and is not limited by the nature of any particular emergency or disaster event. This approach allows the flexibility for DOJ to respond with equal effectiveness to all events, hazards, emergencies, and disasters or other events that affect the public safety and security of Montana.

The ultimate responsibility for public safety services rests with the local and tribal government. This plan can be used to support public safety and security operations if needed. Other agencies with State assigned ESF duties might also require assistance. The DES SECC coordinates such situations.

Section III: Assumptions & Relationships

Assumptions

For the purpose of designing responses in an all hazard environment, this annex outlines the following assumptions.

- Local law enforcement including state resources will respond to provide public safety and security support until their resources are exhausted, including prearranged mutual aid and assistance from their next highest level of support
- Not all disasters will require additional services
- Successful law enforcement operations during a disaster will require organized, interagency cooperation at all levels of government

Relationships

This section describes how ESF #13 relates to other elements of the whole community. Basic concepts that apply to all members of the whole community include:

Situation

Montana is vulnerable to several hazards that could result in the need for state government agencies to provide assistance to local and tribal Government responders' These hazards include, but are not limited to, wildfires, earthquakes, floods, HazMat incidents, public health events, severe weather and man caused incidents (i.e., civil disobedience, terrorism). The MERF outlines the breadth of vulnerability to hazards endemic to Montana.

The potential for local law enforcement resources to become depleted can happen at any time; this is especially true during and after a major disaster. Natural disaster and other emergencies in Montana have shown that normally available law enforcement resources may be difficult to obtain and utilize because of massive disruptions of communications, transportation, and utility systems.

Local law enforcement agencies will be the primary response agency in all critical incidents and will play an important role during the response and recovery.

Local, Tribal, & State Government

- Local first responders (Fire, Police, and EMS) and emergency managers provide the initial response to a disaster. When local resources are exhausted the emergency manager will request assistance from the state. Local authorities retain responsibility for all response and recovery operations.
- DOJ will conduct ESF#13 coordination operations according to the current policies, rules, and laws of Montana. It can do so proactively in response to incidents that could require coordination or resource assistance to tribal, local, or other State agencies. Also, the SECC can request ESF#13 activation as it coordinates broad responses to disasters and emergencies. DOJ maintains situational awareness and can elevate its level of response when necessary.
- Local law enforcement responsibility and authority rests with local, state, and tribal area law enforcement departments and agencies. During disasters or acts of terrorism, when these departments and agencies are overwhelmed and unable to fulfill their public safety and security missions, additional resources should be obtained through mutual aid and assistance agreements. Once these means of support are exhausted or unavailable, State public safety and security needs can be requested through ESF #13.

Private Sector/Nongovernmental Organizations

- Safety and security responsibilities performed by private sector and nongovernmental organizations are generally limited to requirements at specific locations, such as shopping centers, private sector buildings, locations that house critical infrastructure, special events, and, when contracted, local, state, and tribal buildings. However, overall public safety and security responsibility always defaults to local, state, and tribal law enforcement departments and agencies.
- During the response to disasters or acts of terrorism, private sector/nongovernmental security forces continue to perform their assigned safety and security missions to the best of their ability. The local, state, and tribal area law enforcement department or agency responsible for public safety and security will determine the need for law enforcement resources to assist or augment these private sector/ nongovernmental organizations.
- Traditionally the vast majority of ESF #13 missions require sworn law enforcement officials armed and trained in the execution of a wide range of law enforcement activities. However, based on the requirements of specific missions, ESF #13 may use non-traditional resources from private sector and/or nongovernmental organizations to meet the requirements of the missions.

Section IV: Core Capabilities

The following table lists the Response core capabilities that ESF #13 most directly supports along with the related ESF #13 actions. Though not listed in the table, all ESFs, including ESF #13, support the core capabilities of Planning, Operational Coordination, and Public Information and Warning.

Core Capability	ESF #13 – Public Safety & Security
<p style="text-align: center;">On Scene Security, Protection, & Law Enforcement</p>	<ul style="list-style-type: none"> • Provide general and specialized law enforcement resources to support local, state, and tribal area, and law enforcement departments and agencies overwhelmed by disasters or acts of terrorism. • Protect critical infrastructure during prevention activities or disaster response, when requested. • Protect emergency responders. • Determine the role, if any, of private sector/nongovernmental organizations in the overall public safety and security response. • Manage the development of pre-scripted mission assignments to address known and anticipated disaster response public safety and security short falls.
<p style="text-align: center;">On Scene Security, Protection, & Law Enforcement (continued)</p>	<ul style="list-style-type: none"> • Give priority to life safety missions first, followed by missions that address security and the protection of infrastructure/property. • Consider the availability of safety and security resources within the requesting department or agency when providing ESF #13 support to other State ESFs.

Section V: Operational Functions

The following table lists the Response operational functions that ESF #10 primary agency and support agencies most directly supports:

Primary Agency	Operational Functions:
<p style="text-align: center;">Montana Department of Justice</p>	<p>Highway Patrol:</p> <ul style="list-style-type: none"> • Pre-incident Coordination <ul style="list-style-type: none"> ○ Incident planning to assist in the mitigation of threats ○ Development of operational and tactical public safety security plans • General Law Enforcement Assistance <ul style="list-style-type: none"> ○ Patrol function ○ Criminal investigation • Access Control/Site Security <ul style="list-style-type: none"> ○ Provide support to assist in controlling access and provide security to the incident site and/or critical facilities • Traffic and Crowd Control <ul style="list-style-type: none"> ○ Provide support to assist in traffic and crowd control

Primary Agency	Operational Functions:
<p style="text-align: center;">Montana Department of Justice (continued)</p>	<ul style="list-style-type: none"> • Specialized Services <ul style="list-style-type: none"> ○ Equipment such as traffic barriers ○ Communications support <p>Division of Criminal Investigation:</p> <ul style="list-style-type: none"> • Pre-incident Coordination <ul style="list-style-type: none"> ○ Incident planning to assist in the mitigation of threats ○ Development of operational and tactical public safety security plans • General Law Enforcement Assistance <ul style="list-style-type: none"> ○ Patrol function ○ Criminal investigation • Access Control/Site Security <ul style="list-style-type: none"> ○ Provide support to assist in controlling access and provide security to the incident site and/or critical facilities <p>Office of Consumer Protection:</p> <ul style="list-style-type: none"> • General Law Enforcement Assistance <ul style="list-style-type: none"> ○ Patrol function ○ Criminal investigation <p>Motor Vehicle Division:</p> <ul style="list-style-type: none"> • Badging and Credentialing <ul style="list-style-type: none"> ○ Identification badges to emergency responders <p>State Crime Lab:</p> <ul style="list-style-type: none"> • Specialized Services <ul style="list-style-type: none"> ○ Labs <p>Gambling Control Division:</p> <ul style="list-style-type: none"> • Pre-incident Coordination <ul style="list-style-type: none"> ○ Incident planning to assist in the mitigation of threats ○ Development of operational and tactical public safety security plans • General Law Enforcement Assistance <ul style="list-style-type: none"> ○ Patrol function ○ Criminal investigation • Access Control/Site Security <ul style="list-style-type: none"> ○ Provide support to assist in controlling access and provide security to the incident site and/or critical facilities

Supporting Agencies	Operational Functions:
<p style="text-align: center;">Montana Department of Military Affairs</p>	<p>National Guard:</p> <ul style="list-style-type: none"> • Access Control/Site Security • Traffic and Crowd Control • Pre-incident Coordination • Specialized Services

Supporting Agencies	Operational Functions:
Montana Department of Transportation	Motor Carrier Safety: <ul style="list-style-type: none"> • Access Control/Site Security • Traffic and Crowd Control Maintenance: <ul style="list-style-type: none"> • Specialized Services
Montana Department of Fish, Wildlife, & Parks	Enforcement: <ul style="list-style-type: none"> • Access Control/Site Security • Traffic and Crowd Control • Specialized Services
Montana Department of Livestock	Enforcement: <ul style="list-style-type: none"> • Access Control/Site Security • Traffic and Crowd Control • Specialized Services