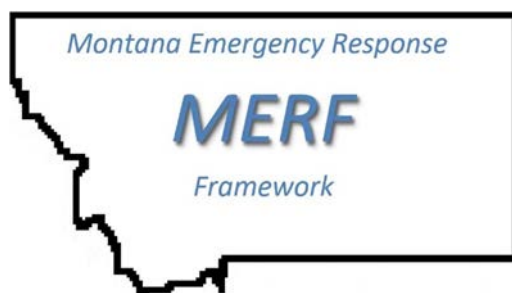


Emergency  
Support  
Function

2016

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Annex # 1  
Transportation





## Authorization & Concurrence:

This Annex is considered operational and serves as a guide for rendering assistance whenever the **Montana Emergency Response Framework** (MERF) is activated. It supersedes all previous editions.

Approved: \_\_\_\_\_

Date: \_\_\_\_\_



Record of Concurrence

When assistance is requested by MDT, the following organizations have concurred to provide the role of supporting the primary state agency in rendering assistance to state, local, and tribal jurisdictions within the State of Montana during an unforeseen event and/or disaster whenever this Annex is activated:

<b>Support Organizations</b>	<b>Authorized Representative</b>	<b>Date of Concurrence</b>

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## Section I: Agencies

**State Coordinating Agency:**  
Montana Disaster & Emergency  
Services

**State Primary Agency:**  
Montana Department of  
Transportation

**State Supporting Organizations:**  
Department of Administration  
Department of Environmental Quality  
Department of Livestock  
Department of Justice  
Department of Military Affairs Disaster and  
Emergency Services  
Department of Natural Resources & Conservation  
Local and Tribal Law Enforcement

## Section II: Purpose & Scope

### ***Purpose:***

The purpose of Emergency Support Function #1 (ESF 1 Transportation), is to provide support for the effective utilization and management of available transportation resources to local, state, tribal, private, non-governmental, voluntary, and federal entities during a domestic threat or in response to incidents.

### ***Scope:***

ESF #1 (Transportation) focuses on disruption of the statewide transportation system and infrastructure requiring inter-jurisdictional coordination and information sharing.

Transportation disruptions can occur because of direct impacts upon the transportation infrastructure or from surges in requirements placed upon the transportation system by unforeseen events in other functional areas. The activities within the scope of the primary agency for ESF #1 (Transportation) include:

- Assess and report damages to the transportation system and infrastructure as a result of the incident.
- Coordinate alternate transportation services (air, surface, and rail) and routes with the SECC and Supporting Organizations.
- Coordinate the restoration and temporary repair of critical transportation systems and infrastructure during the recovery phase from an unforeseen event and/or disaster.

The ESF #1 (Transportation) function is not responsible for the movement of people, goods, equipment, or animals but rather the repair of the transportation system and infrastructure.

## **Section III: Assumptions & Relationships**

### ***Assumptions:***

This Annex is based on the assumption that in an unforeseen event and/or disaster: the ability to sustain the transportation system and infrastructure, minimize the impact on the economy, meet the needs of the affected residents, and quickly provide emergency relief hinges on effective transportation. If there are not enough resources to implement this annex, the primary agency will coordinate with the SECC and Supporting Organizations to ensure that available resources are sufficient to implement this Annex.

### ***Objective:***

- Coordinates transportation resource allocations during an unforeseen event and/or disaster activation.
- Coordinates with the SECC to obtain necessary resources with the private-sector organizations
- Provides leadership in directing, coordinating, managing and integrating the response, recovery, and mitigation actions including prioritization in coordination with the SECC and Supporting Organizations.
- Assesses transportation system and infrastructure damage immediately following an event and begins determination of potential needs and resources.
- Determines the most viable transportation networks.

### ***Critical Tasks:***

- This annex is maintained and amended during annual review or when unforeseen events, training and exercises or technology dictates.
- Monitors and reports the status of the transportation system and infrastructure.
- Identifies temporary alternative transportation solutions to be implemented when primary systems or routes are unavailable or overwhelmed.

### ***Relationships:***

This section describes how this Annex relates to other elements of the whole community. Basic concepts apply to all members of the whole community include:

#### **Local & Tribal Governments**

- Primary responsibility for management of incidents involving transportation normally rests with local, tribal, state authorities and the private sector, which own and operate majority large portion of the State's transportation resources.
- Local government and tribal authorities: are responsible for emergency management and initial response within their jurisdictions.



- Local and tribal organizations are responsible for obtaining emergency environmental waivers and legal clearances to dispose of emergency debris and materials from demolition activities.
- Local and tribal organizations are responsible for complying with and enforcing local and tribal building, zoning, and subdivision regulations including accessibility requirements.

**Private Sector/Non-Governmental Organizations**

- The private sector owns or operates a large proportion of the resources that would be needed for rapid restoration of the transportation system and infrastructure.
- Private-sector mutual aid and assistance networks facilitate the sharing of resources to support response.

**State Government**

- The Montana Department of Transportation is the primary agency that has the responsibility to build, repair and maintain the state highways.
- The SECC serves as the principal point for coordinating state, local, tribal and federal resources as in the delivery of emergency assistance to affected jurisdiction(s).
- MDT will utilize and coordinate with other state agencies in the use of state resources to ensure the transportation system and infrastructure is restored.

**Section IV: Core Capabilities & Actions**

The following table lists the response Core Capabilities, Critical Transportation, along with the related ESF #1 (Transportation) activities. Though not listed in the table, all ESF's, including ESF #1 (Transportation), support the Core Capabilities of Planning, Operational Coordination, and Public Information and Warning.

The following table lists the Response Core Capabilities ESF # 1 (Transportation) most directly supports:

Core Capability	ESF #1 – Critical Transportation
<p align="center"><b>Critical Transportation</b></p>	<p>The primary agency coordinates with the SECC and Supporting Organizations to coordinate resources and critical tasks for transportation system and infrastructures.</p> <ul style="list-style-type: none"> <li>• Monitors and reports the status of the transportation system and infrastructure.</li> <li>• Identifies temporary alternative transportation solutions to be implemented when primary systems or routes are unavailable or overwhelmed.</li> </ul>

## **Section V: Operational Functions**

The overall tasks for ESF #1 (Transportation) include:

- Act as a central point for the exchange of transportation related information, guidance, and operational direction in the state during an unforeseen event and/or disaster.
- Coordinates and interfaces with the SECC, the District Emergency Operations Centers (DEOC) and the Local Emergency Operations Centers (LEOC).
- Ensures the highway system is available for use to deliver emergency services to communities.
- Request state, local, and civil transportation support as directed under the SECC.
- Assess and report damage to transportation system and infrastructure as a result of the emergency.
- Closes the highway system when coordinated with the SECC and Supporting Organizations.
- Coordinates alternative transportation services (air, surface, and rail) with the SECC and Supporting Organizations.
- Restore the transportation system and infrastructure.
- Coordinate the prevention, preparedness, response, recovery, and mitigation actions among transportation system and infrastructure stakeholders at the state and local levels.

The following table lists the supporting Operational Response functions for ESF # 1 (Transportation) primary agency and support organizations most directly support:

<b>Primary Agency</b>	<b>Operational Functions:</b>
<b>Montana Department of Transportation</b>	<p>MDT serves as the primary agency. The roles and responsibilities for the primary agency include:</p> <ul style="list-style-type: none"> <li>• Coordinates transportation resource allocations during an unforeseen event and/or disaster activation.</li> <li>• Coordinates the deployment of activation of this Annex, personnel, supplies and equipment with the guidance from the SECC and Supporting Organizations.</li> <li>• Coordinates with the SECC to obtain necessary resources with the private-sector organizations</li> <li>• Provides leadership in directing, coordinating, managing and integrating the response, recovery, and mitigation actions including prioritization in coordination with the SECC and Supporting Organizations.</li> <li>• Assesses transportation system and infrastructure damage immediately following an event and begins determination of potential needs and resources.</li> <li>• Determines the most viable transportation networks.</li> <li>• Restores the transportation system and infrastructures.</li> </ul>

Supporting Organizations	Operational Functions:
<p><b>All Supporting Organizations</b></p>	<p>All Support Organizations shall be coordinated through the SECC:</p> <ul style="list-style-type: none"> <li>• Provide services, staff, equipment, and supplies as requested by the primary agencies.</li> <li>• Report current resource capabilities on a regular basis.</li> <li>• Conduct operations, when requested by the primary agency, consistent with their own authority and resources.</li> <li>• Participate in planning for short- and long-term incident management and recovery operations.</li> <li>• Develops and maintains the necessary supporting Emergency Operational Plans (EOP), Emergency Action Plans (EAP), Standard Operating Procedures (SOP) or Standard Operating Guidelines (SOG), checklists, notification lists, and resource inventories.</li> <li>• Assists in the After Action Review.</li> <li>• Train personnel to support interagency emergency response and support teams.</li> <li>• Identifying new equipment or capabilities required to prevent or respond to new or emerging threats and hazards, or to improve the ability to address existing threats.</li> </ul>
<p><b>Department of Administration</b></p>	<p>Coordinates information transfers and the technology associated with the transfer and processing of data. It includes transmission, emission, or reception of voice, signals, writing, images, sounds, or intelligence and security of any nature by wire, radio, optical, or other electromagnetic systems.</p>
<p><b>Department of Disaster and Emergency Services Military Affairs</b></p>	<p>Coordinates resource support to local and tribal governments consisting of emergency relief supplies, facility space, office equipment, office supplies contracting services, transportation services (in coordination with ESF #1 – Transportation), security services, and personnel required to support immediate response activities</p>
<p><b>Department of Environmental Quality &amp; Energy Bureau</b></p>	<ul style="list-style-type: none"> <li>• Coordinates response to actual or potential oil and/or hazardous materials incidents</li> <li>• Coordinates, collects, evaluates, and shares information on energy system damage and estimates on the impact of energy system outages within affected areas</li> </ul>
<p><b>Department of Natural Resources &amp; Conservation</b></p>	<ul style="list-style-type: none"> <li>• Manages and coordinates firefighting activities, including the detection and suppression of fires on state and local lands, and provides personnel, equipment, and supplies in support of state, local, and tribal agencies involved in rural and urban firefighting operations.</li> </ul>

<p><b>Department of Justice</b></p>	<ul style="list-style-type: none"> <li>• Coordinates support to state and local authorities to include non-investigative/non-criminal law enforcement, public safety, and security capabilities and resources during potential or actual incidents.</li> </ul>
<p><b>Department of Livestock</b></p>	<ul style="list-style-type: none"> <li>• Coordinates for the protection of resources, which includes appropriate response actions to conserve, rehabilitate, recover, and restore resources.</li> <li>• Animal and plant disease and pest response includes implementing an integrated state, local, and tribal response to an outbreak of a highly contagious or economically devastating animal / zoonotic disease.</li> <li>• Serves in an advisory capacity for farm to market concerns.</li> </ul>
<p><b>Local &amp; Tribal Law Enforcement</b></p>	<p>When possible, assist the State of Montana by coordinating activities and services, which may include but are not limited to:</p> <ul style="list-style-type: none"> <li>• Transport survivors and/or supplies to disaster relief sites.</li> <li>• Provide temporary housing.</li> <li>• Prepare supplies for dissemination to disaster relief sites.</li> <li>• Assist with the relocation of displaced citizens.</li> <li>• Provide limited, temporary manpower for restoration and cleanup.</li> <li>• Responsible for the evacuation of juvenile offender facilities in the state.</li> <li>• Assists through the SECC in coordinating the preparation, response, recovery and mitigation from other police departments, tribal and other state agencies.</li> <li>• Provides law enforcement services to impacted local, state and tribal agencies</li> </ul>